# H. R. 3169

To authorize assistance for individuals with disabilities in foreign countries, including victims of landmines and other victims of civil strife and warfare, and for other purposes.

### IN THE HOUSE OF REPRESENTATIVES

OCTOBER 25, 2001

Mr. Lantos (for himself, Mr. Wolf, Mr. Smith of New Jersey, Mr. Evans, Mr. Brown of Ohio, Mr. Gilman, Mrs. Maloney of New York, Mr. Crowley, Mr. English, Mr. Hastings of Florida, Mrs. Napolitano, Mr. Ford, Mr. Capuano, Mr. McDermott, Mr. Issa, Mr. Serrano, Mr. Langevin, Mr. Hall of Ohio, Mr. McGovern, Mr. Abercrombie, Mr. Faleomaveaga, Mr. Underwoood, Mr. George Miller of California, Mr. Ackerman, Ms. Pelosi, Ms. Lee, Mr. Kucinich, Mr. Sanders, Mrs. Kelly, Mr. Quinn, Ms. Solis, Mrs. Morella, Mr. Engel, Ms. McCollum, Mr. Payne, Ms. Carson of Indiana, Mr. Blumenauer, and Mr. Pitts) introduced the following bill; which was referred to the Committee on International Relations

## A BILL

To authorize assistance for individuals with disabilities in foreign countries, including victims of landmines and other victims of civil strife and warfare, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

#### 1 SECTION 1. SHORT TITLE.

- This Act may be cited as the "International Dis-
- 3 ability and Victims of Landmines, Civil Strife and Warfare
- 4 Assistance Act of 2001".

#### 5 SEC. 2. FINDINGS AND PURPOSE.

- 6 (a) Findings.—Congress makes the following find-
- 7 ing:
- 8 (1) According to the World Health Organiza-
- 9 tion (WHO), between 7 percent and 10 percent of
- the world's population, or almost 500,000,000 peo-
- ple, live with disabilities. About 80 percent of these
- individuals live in developing countries, where only 1
- percent to 2 percent have access to the necessary re-
- habilitation services, and many face numerous phys-
- ical and social barriers that inhibit their full partici-
- pation in their communities.
- 17 (2) Factors contributing to the number of indi-
- viduals with disabilities include war and other forms
- of violence, inadequate medical care, and natural
- and other disasters.
- 21 (3)(A) According to the International Com-
- 22 mittee of the Red Cross, there are tens of millions
- of landmines in over 60 countries around the world,
- and it has estimated that as many as 24,000 people
- are maimed or killed each year by landmines, mostly

- civilians, resulting in amputations and disabilities of
  various kinds.
  - (B) While the United States Government invests more than \$100,000,000 in mine action programs annually, including funding for mine awareness and demining training programs, only about ten percent of these funds go to directly aid landmine victims.
  - (C) The Patrick Leahy War Victims Fund, administered by the United States Agency for International Development, has provided essential prosthetics and rehabilitation for landmine and other war victims in developing countries who are disabled and has provided long-term sustainable improvements in quality of life for victims of civil strife and warfare, addressing such issues as barrier-free accessibility, reduction of social stigmatization, and increasing economic opportunities.
  - (D) Enhanced coordination is needed among Federal agencies that carry out assistance programs in foreign countries for victims of landmines and other victims of civil strife and warfare to make better use of interagency expertise and resources.
  - (4) According to a review of Poverty and Disability commissioned by the World Bank, "disabled

- 1 people have lower education and income levels than 2 the rest of the population. They are more likely to 3 have incomes below poverty level than the non-disabled population, and they are less likely to have savings and other assets . . . [t]he links between 5 6 poverty and disability go two ways—not only does 7 disability add to the risk of poverty, but conditions 8 of poverty add to the risk of disability.".
- 9 (5) Numerous international human rights con-10 ventions and declarations recognize the need to protect the rights of individuals regardless of their sta-12 tus, including those individuals with disabilities, 13 through the principles of equality and non-discrimi-14 nation.
- 15 (b) Purpose.—The purpose of this Act is to authorize assistance for individuals with disabilities, including victims of landmines and other victims of civil strife and warfare. 18
- 19 SEC. 3. INTERNATIONAL DISABILITIES AND WAR VICTIMS
- 20 ASSISTANCE.
- 21 The Foreign Assistance Act of 1961 (22 U.S.C. 2151)
- et seq.) is amended by inserting after section 134 the fol-
- 23 lowing:

1	"SEC. 135. INTERNATIONAL DISABILITIES AND WAR VIC-
2	TIMS ASSISTANCE.
3	"(a) Authorization.—The President, acting
4	through the Administrator of the United States Agency
5	for International Development, is authorized to furnish as-
6	sistance to individuals with disabilities, including victims
7	of civil strife and warfare, in foreign countries.
8	"(b) Activities.—The programs established pursu-
9	ant to subsection (a) may include activities such as the
10	following:
11	"(1) Development of local capacity to provide
12	medical and rehabilitation services for individuals
13	with disabilities, including victims of civil strife and
14	warfare, in foreign countries, such as—
15	"(A) support for and training of medical
16	professionals, including surgeons, nurses, and
17	physical therapists, to provide effective emer-
18	gency and other medical care and for the devel-
19	opment of training manuals relating to first aid
20	and other medical treatment;
21	"(B) support for sustainable prosthetic
22	and orthotic services; and
23	"(C) psychological and social rehabilitation
24	of such individuals, together with their families
25	as appropriate, for the reintegration of such in-
26	dividuals into local communities.

- 1 "(2) Support for policy reform and advocacy ef-2 forts related to the needs and abilities of individuals 3 with disabilities, including victims of civil strife and 4 warfare.
  - "(3) Coordination of programs established pursuant to subsection (a) with existing programs for individuals with disabilities, including victims of civil strife and warfare.
    - "(4) Support for establishment of appropriate entities in foreign countries to coordinate programs, projects, and activities related to assistance for individuals with disabilities, including victims of civil strife and warfare.
    - "(5) Support for primary, secondary, and vocational education, public awareness and training programs and other activities that help prevent war-related injuries and assist individuals with disabilities, including victims of civil strife and warfare, with their reintegration into society and their ability to make sustained social and economic contributions to society.
- "(c) Priority.—To the maximum extent feasible, assistance under this section shall be provided through nongovernmental organizations, and, as appropriate, through governments to establish appropriate norms, standards,

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1	and policies related to rehabilitation and issues affecting
2	individuals with disabilities, including victims of civil strife
3	and warfare.
4	"(d) Funding.—Amounts made available for a fiscal
5	year to carry out the other provisions of this part (includ-
6	ing chapter 4 of part II of this Act) are authorized to
7	be made available for such fiscal year to carry out this
8	section and are authorized to be provided notwithstanding
9	any other provision of law.".
10	SEC. 4. RESEARCH, PREVENTION, AND ASSISTANCE RE-
11	LATED TO INTERNATIONAL DISABILITIES
12	AND LANDMINE AND OTHER WAR VICTIMS.
13	(a) Authorization.—
14	(1) IN GENERAL.—The Secretary of Health and
15	Human Services, acting through the Director of the
16	Centers for Disease Control and Prevention, is
17	authorized—
18	(A) to conduct programs in foreign coun-
19	tries related to individuals with disabilities, in-
20	cluding victims of landmines and other victims
21	of civil strife and warfare;
22	(B) to provide grants to nongovernmental
23	organizations for the purpose of carrying out
24	research, prevention, public awareness and as-
25	sistance programs in foreign countries related

1	to individuals with disabilities, including victims
2	of landmines and other victims of civil strife
3	and warfare.
4	(2) Approval of Secretary of State.—Ac-
5	tivities under programs established pursuant to
6	paragraph (1) may be carried out in foreign coun-
7	tries only after consultation with the Administrator
8	of the United States Agency for International Devel-
9	opment, and upon approval for such activities in
10	such countries by the Secretary of State.
11	(b) Activities.—Programs established pursuant to
12	subsection (a) may include the following activities:
13	(1) Research on trauma, physical, psychological
14	and social rehabilitation, and continuing medical
15	care related to individuals with disabilities, including
16	victims of landmines and other victims of civil strife
17	and warfare, including—
18	(A) conducting research on psychological
19	and social factors that lead to successful recov-
20	ery;
21	(B) developing, testing, and evaluating
22	model interventions that reduce post-traumatic
23	stress and promote health and well-being;

1	(C) developing basic instruction tools for
2	initial medical response to traumatic injuries
3	and
4	(D) developing basic instruction manuals
5	for patients and healthcare providers, including
6	for emergency and follow-up care, proper ampu-
7	tation procedures, and reconstructive surgery.
8	(2) Facilitation of peer support networks for in-
9	dividuals with disabilities, including victims of land-
10	mines and other victims of civil strife and warfare
11	in foreign countries, including—
12	(A) establishment of organizations at the
13	local level, administered by such individuals, to
14	assess and address the physical, psychological,
15	economic and social rehabilitation and other
16	needs of such individuals, together with their
17	families as appropriate, for the purpose of eco-
18	nomic and social reintegration into local com-
19	munities; and
20	(B) training related to the implementation
21	of such peer support networks, including train-
22	ing of outreach workers to assist in the estab-
23	lishment of organizations such as those de-

scribed in subparagraph (A) and assistance to

- facilitate the use of the networks by such individuals.
- 3 (3) Sharing of expertise from limb-loss and dis-4 ability research centers in the United States with 5 similar centers and facilities in war-affected coun-6 tries, including promoting increased health for indi-7 viduals with limb loss and limb deficiency and epide-8 miological research on secondary medical conditions 9 related to limb loss and limb deficiency.
  - (4) Developing a database of best practices to address the needs of the war-related disabled through comprehensive examination of support activities related to such disability and access to medical care and supplies.
- 15 (c) Authorization of Appropriations.—There 16 are authorized to be appropriated to the Secretary of 17 Health and Human Services to carry out this section such 18 sums as may be necessary for each of fiscal years 2002 19 through 2004.
- 20 SEC. 5. EXPERTISE OF THE DEPARTMENT OF VETERANS
- The Secretary of Veterans Affairs is authorized—

AFFAIRS.

23 (1) to provide advice and expertise on pros-24 thetics, orthotics, physical and psychological rehabili-25 tation and treatment, and disability assistance to

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1 other Federal departments and agencies, including 2 providing for temporary assignment on a non-reim-3 bursable basis of appropriate Department of Veterans Affairs personnel, with respect to the imple-5 mentation of programs to provide assistance to victims of landmines and other victims of civil strife 6 and warfare in foreign countries and landmine re-7 8 search and health-related programs, including pro-9 grams established pursuant to section 135 of the 10 Foreign Assistance Act of 1961 (as added by section 11 3 of this Act) and programs established pursuant to 12 section 4 of this Act; and

(2) to provide technical assistance to private voluntary organizations on a reimbursable basis with respect to the planning, development, operation, and evaluation of such landmine assistance, research, and prevention programs.

#### 18 SEC. 6. INTERAGENCY GROUP.

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19 (a) ESTABLISHMENT.—The Secretary of State shall 20 establish and chair an interagency group to ensure coordination of all Federal programs that furnish assistance to 22 victims of landmines and other victims of civil strife and 23 warfare, and conduct landmine research, demining and 24 prevention programs.

I	(b) OTHER MEMBERS.—Members of the interagency
2	group shall include, but not be limited to, representatives
3	from—
4	(1) the United States Agency for International
5	Development;
6	(2) the Department of Health and Human
7	Services;
8	(3) the Department of Education;
9	(4) the Department of Defense; and
10	(5) the Department of Veterans Affairs.
11	(c) Public meetings.—At least once each calendar
12	year, the interagency group should hold a public meeting
13	in order to afford an opportunity for any person to present
14	views regarding the activities of the United States Govern-
15	ment with respect to assistance to victims of landmines
16	and other victims of civil strife and warfare and related
17	programs. The Secretary of State shall maintain a record
18	of each meeting and shall make the record available to
19	the public.

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